

Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 W

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O 211257Z JAN 76

FM AMEMBASSY ANKARA

TO SECSTATE WASHDC IMMEDIATE 2090

INFO SECDEF WASHDC IMMEDIATE/ZFF-2

AMEMBASSY ATHENS

AMEMBASSY NICOSIA

AMCONSUL ADANA

AMCONSUL ISTANBUL

AMCONSUL IZMIR

USMISSION USNATO

DIRNSA WASHDC

USNMR SHAPE

CINCEUR

USDOCOSOUTH NAPLES

CINCUSAFE

CINCUSAREUR

CINCUSNAVEUR LONDON

S E C R E T ANKARA 0518

EXDIS

MILITARY ADEES HANDLE AS SPECAT EXCLUSIVE

E.O. 11652: XGDS-3 INDEFINITE

TAGS: MASS, MARR, PFOR, TU

SUBJECT: TURKISH BASE NEGOTIATIONS: COMMAND AND CONTROL

REF (A) ANKARA 0505 DTG 211142NZ JAN 76 (B) ANKARA 0404

DTG 161513Z JAN 76

1. MFA SEC GEN ELEKDAG PREFACED HIS REMARKS ON COMMAND AND CONTROL IN JANUARY 20 NEGOTIATING SESSION WITH REMARK THAT HE HAND PERSONALLY WORKED HARD TO OBTAIN THE SUBSTANTIAL PROGRESS MADE TO DATE IN NARROWING LANGUAGE AND THAT HE ENVISAGED DIFFICULTY IN OBTAINING ANY FURTHER CONCESSIONS

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FROM TURKISH MILITARY. I EMPHASIZED THAT WE HAD MADE EVEN

GREATER CONCESSIONS AND THAT WE FIND OURSELVES IN MUCH THE SAME IF NOT A MORE DIFFICULT POSITION THAT HE IN VIEW OF PRECEDENTS WHICH MIGHT BE SET FOR OUR COMMAND STRUCTURE ELSEWHERE.

2. ELEKDAG PROPOSED

SOME WORD SUBSTITUTION FOR

BRACKETED LANGUAGE IN PARA TWO OF ARTICLE IV AND PARAS ONE AND TWO OF ARTICLE V, WHICH WERE IN ALMOST EVERY CASE LESS ACCEPTABLE THAN CURRENT BRACKETED TURKISH LANGUAGE. I NOTED THAT THERE WAS A FINE LINE SEPARATING SUCH WORDS AS "CARRIED OUT" FROM "DIRECTED" AND "OVER-SIGHT" FROM "SUPERVISION" BUT THAT THIS LINE IS AN IMPORTANT ONE SINCE BREACHING IT WOULD INDICATE THAT THE U.S. COMMANDER DID NOT HAVE FULL COMMAND OF HIS PERSONNEL AND QUIPMENT. WE AGREED TO CONTINUE TO SEEK SOME MUTUALLY ACCEPTABLE LANGUAGE FOR THESE PARAS.

3. IN RESPONSE TO MY QUERY, ELEKDAG STATED THAT

TURKISH MILITARY DESIRE FOR LANGUAGE IN ARTICLE IV PARA THREE STATING THAT THE FAMILY HOUSING AND SUPPORT AREAS WOULD NOT BE CONSIDERED PART OF THE INSTALLATIONS WAS BASED ON THEIR UNWILLINGNESS TO PLACE RESPONSIBILITY FOR SECURITY OF THIS AREA ON THE TURKISH INSTALLATION COMMANDER. TGS, ELEKDAG EXPLAINED, WISHED POLICE AND NATIONAL GENDARMERIE TO ASSUME THIS BURDEN. I COUNTERED THAT THIS ARRANGEMENT MADE NO SENSE AT ALL, BECAUSE HOUSING AREAS WERE WELL WITHIN A PERIMETER WHICH HAD TO BE SECURED BY MILITARY AND THAT PARA THREE OF ARTICLE V MADE INTERNAL SECURITY THE RESPONSIBILITY OF THE U.S. SENIOR OFFICER. I ADDED THAT TURKISH HOUSING AREAS WERE ALSO WITHIN THE INCIRLIK BASE PERIMETER AND THAT TURKISH MILITARY, TO MY KNOWLEDGE, HAD NEVER PLACED SECURITY RESPONSIBILITY FOR THEIR HOUSING AREAS ON GENDARMERIE.

4. AFTER WE HAD EXCHANGED FAMILIAR PRO AND CON ARGUMENTS REGARDING U.S. BRACKETED PHRASE "INCLUDING ITS EQUIPMENT" IN SECOND PARA OF ARTICLE V(3) AND AFTER I HAD AGAIN OFFERED PLACING ELSEWHERE LANGUAGE WHICH WOULD ASSURE TURKISH ACCESS TO U.S. EQUIPMENT, ELEKDAG PROPOSED THAT FIRST CLAUSE OF SECOND PARA BE WORDED AS FOLLOWS: QUOTE: THE U.S. SENIOR
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OFFICER SHALL BE RESPONSIBLE FOR THE DIRECTION AND CONTROL OF THE U.S. NATIONAL ELEMENT AND, CONSISTENT WITH JOINT USE ARRANGEMENTS, ITS EQUIPMENT, AND ITS SUPPORT, HEALTH AND SOCIAL WELFARE FACILITIES. END QUOTE. I AGREED TO STUDY THIS FORMULATION.

5. COMMENT: I AND U.S. NEGOTIATING TEAM BELIEVE THAT WE CAN ACCEPT FORMULATION ALONG LINES PROPOSED BY

ELEKDAG FOR PARA THREE ARTICLE V. WE SUGGEST SREVERSAL
OF THE MODIFIER IN ELEKDAG'S LANUGUAGE TO READ: QUOTE:
THE UNITED STATES SENIOR OFFICER SHALL BE RESPONSIBLE
FOR THE DIRECTION AND CONTROL OF THE U.S. NATIONAL
ELEMENT, ITS EQUIPMENT CONSISTENT WITH JOINT USE
ARRANGMENTS, AND ITS SUPPORT, HEALTH AND SOCIAL
WELFARE FACILITIES. END QUOTE. WE BELIEVE THAT THIS
NEW WORDING STILL PROTECTS THE U.S. COMMANDER AS WE
WOULD NOT SUBSEQUENTLY AGREE TO JOINT USE ARRANGEMENTS
WHICH INFRINGED ON HIS LEGAL RESPONSIBLITY FOR THE
EQUIPMENT OF HIS COMMAND. WE SHOULD, HOWEEVER, ATTEMPT
TO OBTAIN IN EXCHANGE FOR THIS CONCESSION AND FOR OUR
ACCEPTANCE OF TURKISH ARTICLE V(2) (AS RECOMMENDED
REF B) TURKISH CONCESSIONS RELATING TO OTHER DISPUTED
PARAS OF ARTICLE IV AND V.
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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ORGANIZATION & MANAGEMENT, MILITARY BASES, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 21 JAN 1976
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: BoyleJA
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976ANKARA00518
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: X3
Errors: N/A
Film Number: D760022-1171
From: ANKARA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760138/aaaabhrs.tel
Line Count: 131
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: 76 ANKARA 505, 76 ANKARA 404
Review Action: RELEASED, APPROVED
Review Authority: BoyleJA
Review Comment: n/a
Review Content Flags:
Review Date: 15 JAN 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <15 JAN 2004 by morefirh>; APPROVED <04 AUG 2004 by BoyleJA>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: TURKISH BASE NEGOTIATIONS: COMMAND AND CONTROL
TAGS: MASS, MARR, PFOR, TU, US
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006